# SAGE-GROUSE MANAGEMENT PLAN FOR SOUTH DAKOTA 2014-2018





SOUTH DAKOTA DEPARTMENT OF GAME, FISH AND PARKS PIERRE, SOUTH DAKOTA

WILDLIFE DIVISION REPORT 2014-02



#### **Division of Wildlife Mission**

The Division of Wildlife will manage South Dakota's wildlife and fisheries resources and their associated habitats for their sustained and equitable use, and for the benefit, welfare and enjoyment of the citizens of this state and its visitors.

## Mission Motto: "Serving People, Managing Wildlife"

"The vision of the South Dakota Sage-Grouse Management Plan is to maintain abundant populations of sage-grouse for South Dakotans and our visitors by fostering a partnershipdriven approach for habitat development and management, to ensure public access opportunities, and to increase public awareness of the broad benefits of quality habitat and hunting."

This document is for general, strategic guidance for the Division of Wildlife (DOW) and serves to identify the role that the DOW plays, how we function and what we strive to accomplish related to the **Sage-Grouse Management Plan for South Dakota 2014-2018**. The planning process is more important than the actual document. By itself this document is of little value; the value is in its implementation. This process will emphasize working cooperatively with private landowners, other government agencies or entities and interested publics in both the planning process and the regular program activities related to the management of sage-grouse.

Important sections of this plan include:

- Introduction
- Greater sage-grouse ecology
- Historical information and current status
- Monitoring and current status
- Core area mapping
- Harvest strategy and trends
- Sage-grouse research in South Dakota
- Habitat trends
- Priority Issues, challenges, and opportunities in South Dakota
- Management goal, objectives, and strategies

#### ACKNOWLEDGMENTS

This plan is a product from hours of discussion, debate, effort and input of many wildlife professionals. In addition, those comments and suggestions received from private landowners, hunters, and those who recognize the value of sage-grouse and their associated habitats were also considered.

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#### PUBLIC INVOLVEMENT

A draft sage-grouse management plan for South Dakota 2014 - 2018 was available for public comment from March 1 – April 15, 2014. In addition to a press release to make the public aware of the draft plan and comment period, 90 direct mailings were sent to producers within and near the sage-grouse core area. Public meetings were also held in Belle Fourche (March 11, 2014) and Buffalo (March 12, 2014) to facilitate additional opportunity for public involvement.

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## **INTRODUCTION**

The greater sage-grouse (*Centrocercus urophasianus*; hereafter sage-grouse) is the largest of all North American grouse, and often referred to as sage-hen, sage-chicken, or sage-cock. Adult males can weigh in excess of 5 pounds (2.3 kg) and measure 27-34 inches (69 - 86 cm) in length, while adult females can weigh between 2-3 pounds (0.9 - 1.4 kg) and measure 18-24 inches (46 - 61 cm). Both the male and female sage-grouse have a grayish-brown appearance, narrow pointed tail feathers, and feathering to the toes. Female grouse are more cryptic in coloration and adult males are distinguished by a dark throat surrounded by a V-shaped patch of white feathers on the neck. During courtship display activities, males extend two skin sacs of a yellow-green coloration found near the throat and possess pronounced yellow eyecombs.

Sage-grouse are a sagebrush obligate "landscape species" and thus require large contiguous tracts of sage steppe habitat for population subsistence (Aldridge et al. 2008, Wisdom et al. 2011). Sage-grouse populations have experienced range-wide declines estimated at 3.1% annually from 1965 – 2007 (WAFWA 2008). Sage-grouse inhabit only 56% of their presettlement distribution (Figure 1; Schroeder et al. 2004). Loss and degradation of sagebrush (*Artemisia* spp.), improper livestock grazing, fire, construction of anthropogenic infrastructure, oil and gas development, and increased mortality due to West Nile virus (WNV) have been identified as the major contributing factors (Knick and Connelly 2011, multiple chapters). Overhunting was also a historic factor in the population decline. Declines in sage-grouse abundance and distribution in South Dakota (SD) are consistent with range-wide trends. Sage-grouse once inhabited the western third of the state outside of the Black Hills, but now primarily inhabit only portions of Butte and Harding counties (Smith et al. 2004).

Escalating concern about declining sage-grouse populations range-wide has prompted species designations at the state and federal level. Sage-grouse have been petitioned for listing under the federal Endangered Species Act several times with the most recent petition decision of warranted but precluded in 2010. Listing factors A (loss and degradation of habitat) and B (inadequate regulatory mechanisms) were identified as contributing to the warranted but precluded finding (USFWS 2010). Sage-grouse will remain a candidate species on the endangered species list until a final listing decision is made during federal fiscal year 2015.

Sage-grouse is listed as a species of greatest conservation need in the South Dakota Wildlife Action Plan because the species is indicative of or depends upon a unique or declining habitat in SD (SDWAP; SD GFP 2006). According to NatureServe (2012), sage-grouse is a G3G4-ranked species indicating they are uncommon but not rare (G4) but in some areas have a moderate risk of extinction or elimination (G3). The G rankings are based on a global geographic scale. More specifically within SD, sage-grouse have a S2-ranking indicating that within state borders this species is considered to have a high risk of extinction. NatureServe is a non-profit conservation organization whose mission is to provide the scientific basis for effective conservation action.

This management plan identifies and provides detailed objectives and strategies which will be used to meet the goal for sage-grouse management in SD. The future of sage-grouse is primarily dependent upon sagebrush steppe habitat, thus the bulk of this plan focuses on habitat management. Because habitat important to sage-grouse intersects many ownership boundaries, this plan addresses issues related to both public and private land. Only with cooperation among private and public entities can the goal for sage-grouse management be reached.



Figure 1. Pre-settlement distribution of potential sage-grouse habitat and current sage-grouse range (Schroeder et al. 2004).

# **GREATER SAGE-GROUSE ECOLOGY**

Sage-grouse are sagebrush obligates. At broad scales, contiguous sagebrush cover is the single most important variable influencing population subsistence (Aldridge et al. 2008, Wisdom et al. 2011). Wyoming big sagebrush (*Artemesia tridentata* ssp. *wyomingensis*) and silver sagebrush (*A. cana*) are the dominant sagebrush species within SD's occupied sage-grouse range. Sage-grouse depend entirely on sagebrush for both food and cover during winter and rely heavily on sagebrush during the rest of their annual life cycle (Connelly et al. 2000). In SD, sage-grouse selected areas with higher sagebrush canopy cover when compared to random locations (Swanson 2009). Winter locations were associated with areas of 15% sagebrush canopy cover with an average height of 7.9 in (20 cm). These habitat characteristics appeared to meet winter habitat needs during mild winters as evidenced by the high observed survival (Swanson 2009). Other published literature suggests higher sagebrush canopy cover >20% and height > 7.9 in (20 cm) is selected when available (Connelly et al. 2000). Sagebrush height and density is lower in SD when compared to sage-grouse "main range" states such as Wyoming (Lewis 2004). Sage-

grouse are known to make long distance (>~ 18 mi, 30 km) seasonal migrations especially between summer and winter ranges (Dalke et al. 1963, Hulet 1983, and Berry and Eng 1985), but seasonal migrations in SD appear minimal (Swanson 2009).

Leks, or display areas are the center of breeding behavior where males gather to defend territories and perform courtship displays to attract and copulate with females. Sage-grouse are polygynous, meaning one male can breed with many females during a single breeding season. It is common for a few dominant males to perform a majority of the copulations on a lek (Schroeder et al. 1999). There is evidence that off-lek copulations by subordinate males increase the number of individual males that father chicks (Bush 2009). Both males and females can attend multiple leks during the breeding season or even during the same day (Walsh 2004). Display activity on leks starts well before dawn and can last several hours. Display activity during evening hours is less intense and shorter in duration. In SD, lekking activity typically begins as early as late February, peaks in April and tapers off by June.

Leks are typically located on exposed knolls or ridges with sparse vegetation within landscapes that contain favorable nesting habitat (Connelly et al. 2000). However, in SD leks are typically located on large clay flats with sparse vegetation. On average, hens initiate nests within 1.8 - 5 mi (3 - 8 km) of the lek where they were observed (Schroeder et al. 1999). Research in SD found 97% and 68% of sage grouse nests were within 4.3 and 1.9 mi (7 and 3 km) of the nearest known lek, respectively (Kaczor 2008).

Sage-grouse typically select nest sites that possess canopy cover provided by sagebrush and visual obstruction provided by grass and forbs. Ideal nest sites have been described to have sagebrush canopy cover of 15 - 25% with a height of 12 - 32 in (30 - 80 cm) with associated grass and forb cover of 7 in (18 cm) (Connelly et al. 2000). At large scales, sage-grouse also select nest sites within intact landscapes (Aldridge and Boyce 2007). In SD, sage-grouse selected nest sites with higher available sage-brush canopy cover and grass height than found at random locations. Nest sites were composed of lower sagebrush canopy cover (10%) but higher grass height (10.6 in, 27 cm) and visual obstruction (4.2 in, 10.7 cm) than nest sites of sage-grouse within their core range of the Intermountain West (Kaczor 2008). Sage-grouse build ground nests that are usually located under sagebrush and lined with vegetation and feathers from the hen's brood patch.

Most (~90%) sage-grouse hens will initiate at least one nest per breeding season (Schroeder et al. 1999). If the initial nest fails, renesting rates average 29% (Connelly et al. 2004). Kaczor (2008) found 96% of hens initiated a nest and of those whose initial nests failed, 29% renested. Mean nest initiation date was April 24 and May 9 for renesting attempts. Clutch size for initial nests averaged 6.3 - 9.1 with an overall average of 7.3 for 11 studies throughout their range (Schroeder et al. 1999). Kaczor (2008) observed an average clutch size of 8.3 and 6.4 for initial and renest attempts, respectively.

Reported nest success (percentage of nests that hatch  $\geq 1$  egg) rates ranged from 15 – 86% with an average of 48% for 16 studies (Connelly 2004 et al.). Kaczor (2008) estimated nest success of 45.6%. Nest survival has been found to increase with increasing grass height and sagebrush canopy cover at the nest site (Connelly et al. 2000, Kaczor 2008). Successful sage-grouse nests hatch after 27 days of incubation and the precocial chicks leave the nest with the hen within a day. Ideal brood-rearing habitat is characterized by sage-brush canopy cover of 10 - 25% adjacent to areas rich in forbs and associated insects (Connelly et al. 2000). Sage-grouse hens lead broods to areas of higher herbaceous and forb cover likely because these areas have higher insect production (Holloran 1999, Kaczor 2008). Sage-grouse chicks rely on protein rich insects for a majority of their diet during the first 3 weeks of life and insect availability can influence chick survival (Johnson and Boyce 1990, Drut et al. 1994).

Chick survival during the first few weeks of age is low at 12–22% (Aldridge and Boyce 2007, Gregg et al. 2007) with only an estimated 10% of chicks surviving to breeding age (Crawford et al. 2004). Adult survival is much higher with annual estimates often exceeding 60% (Reviewed in Connelly et al. 2004). A two year study in SD found annual adult survival rates of 35% and 70% (Swanson 2009).

## HISTORICAL INFORMATION AND CURRENT DISTRIBUTION

Sage-grouse were once found in 12 states and 3 provinces, but have since been extirpated from Nebraska and British Columbia (Schroeder et al. 2004). Their current range-wide distribution  $(259,000 \text{ mi}^2, 670,000 \text{ km}^2)$  represents 56% of their estimated pre-settlement distribution (Schroeder et al. 2004; Figure 1). Sage-grouse once inhabited much of the western one-third of SD outside of the Black Hills, but are now primarily restricted to portions of Butte and Harding counties. Fall River County had an attended lek as recently as 2006, but no leks have been observed from 2007 - 2014 (Hodorff 2013). Less than 1% of the range-wide sage-grouse breeding distribution occurs in SD (Doherty et al. 2010; Figure 2).

During pre-settlement times, this species was considered abundant in the western part of the state and present as far east as Corson County (Reviewed in Smith et al. 2004). Sage-grouse were still found as far east as Sage Creek in or around Badlands National Park as late as 1907, but were absent from this area by 1913 (Visher 1914). In 1910, sage-grouse were considered abundant in areas with sagebrush in Butte and Harding counties (Visher 1914). Hornaday (1916) identified Butte, Harding and Perkins counties as the only counties with sage-grouse by 1916. In the early 1920s, the South Dakota Geological and Natural History Survey indicated that sage grouse were found in Fall River, Butte, and Harding counties (Over and Thoms 1921). In the mid-1950s, sage-grouse were documented in Fall River, Butte, Harding, Meade, and Perkins counties; however the number of birds was considerably less in Meade and Perkins counties (Reviewed in Smith et al. 2004). In 1955, it was believed that the breeding population in Butte and Harding counties was roughly 15,000 breeding birds (Nelson 1955).

After settlement, the sage-grouse range became more restricted likely in response to cropland expansion and other direct loss of sage-brush which impacted the natural vegetative communities and reduced available habitat (Smith 2004). The current sage-grouse range is similar to slightly reduced from than that of the 1950s. Most birds are found in the more extensive sagebrush range within Butte and Harding counties, with incidental sightings in Perkins, Meade and Fall River counties.



Figure 2; From Doherty et al. (2010). Range-wide sage-grouse breeding density areas represent spatial locations of 25%, 50%, 75%, and 100% of the known breeding population, differentiated by color. Red areas contain 25% of the nesting population in 3.9% of the bird's occupied range. Because colors are additive, red and orange areas combined capture 50% of the population in 10% of the range. Collectively, breeding density areas contain 25% of sage-grouse in 3.9% of the species range (2.9 million ha), 50% of birds in 10.0% of range (7.5 million ha), 75% of birds in 26.9% of range (20.4 million ha), and 100% of the known population in 54.6% (41.2 million ha) the species range.

#### MONITORING AND CURRENT STATUS

Throughout their range, sage-grouse populations are monitored by spring lek counts. Typically, male grouse are counted on leks from the ground by trained observers within 1 hour of sunrise during specific intervals during the lekking season. The maximum or average number of displaying males/lek and displaying males/geographic area are used to estimate population size or used as an index to population size (Reese and Bowyer 2007). The use of lek counts as an index to population size and trends is controversial because several required assumptions (e.g. constant male attendance rates, constant sex ratio) are often violated (Walsh et al. 2004, Reese and Bowyer 2007).

Lek counts are popular because they are simple to conduct, relatively inexpensive and represent the only long-term data on sage-grouse populations over a broad geographic scale (Sedinger 2007). The usefulness of sage-grouse lek counts as a population index is improved when sources of variation are minimized through standardization of counting protocols. Connelly et al. (2003) and Walsh et al. (2004) recommend similar protocols for conducting lek counts.

A range-wide assessment of lek counts indicated a 3.1% annual decline in sage-grouse populations from 1965-2007 (WAFWA 2008). The decline in population was more severe during 1965-1985 (-3.3%) than 1986-2007 (-1.4%). Connelly and Braun (1997) estimated the range-wide population of sage-grouse was 33% lower during 1986-1994 than the long term average (previous 30-40 years).

The SD Department of Game, Fish and Parks (SD GFP) began collecting lek survey data in 1971; although a consistent lek count protocol was not followed until 1989. Even though a consistent lek count protocol is now used, some leks are not counted every year for various reasons (i.e. inclement weather, access) which creates challenges in data interpretation. In 2011, lek counts were conducted on all known lek sites. The extensive monitoring effort revealed 22 attended leks, of which 17 had annual counts since 2005 allowing for direct comparisons among years (Figure 3). The total number of males observed on the 17 leks has declined annually since 2007.

The SD GFP has categorized 22 sage-grouse leks as "priority leks". All priority leks except one are located in Butte and Harding counties. Considering the limited number of days to conduct surveys during favorable weather conditions, SD GFP must prioritize which leks are visited during some years. Every effort is made to acquire at least one valid count on priority leks each year. When time allows, all active and historic leks are counted. The number of males/lek (including zeros) for priority leks represents the best long term sage-grouse population index, even though not all leks are counted each year (Figure 4).

Surveys of sage-grouse production provide an index to annual reproductive success. Monitoring of annual production is usually accomplished by counting chicks to determine brood size or evaluating wings from hunter harvested birds to determine age ratios. Acquiring enough data to make confident inferences of production is often challenging (Connelly et al. 2004, Hagen and Loughlin 2008). The SD GFP conducted some brood surveys in the 1970s, but they were discontinued in 1978 due to low sample sizes. Additionally, age ratios from hunter harvested birds are determined annually, although the sample size is small (see "Harvest Strategy and Trends" section for details).



Figure 3. Total males, active leks, and males per active lek for 17 priority sage-grouse leks that have been surveyed annually 2005 - 2013 in Butte and Harding counties South Dakota. Note, there are 22 leks classified as priority leks, but this subset of 17 leks has annual counts from 2005 - 2014.



Figure 4. Male sage-grouse per lek (including counts of 0) for the 22 priority sage-grouse leks in Butte, Harding and Fall River counties South Dakota 1990 - 2014. Note, not all 22 priority leks were counted each year.

#### **CORE AREA MAPPING**

Core area mapping represents a proactive attempt to identify a set of conservation targets to maintain a viable and connected set of populations before the opportunity to do so is lost (Doherty et al. 2010). This approach identifies and targets the most productive landscapes while including only a fraction of their occupied range. Maps are typically based on breeding bird densities as derived from the combination of lek counts and lek densities (Doherty et al. 2010). However, inclusion of seasonal use ranges and known connectivity corridors are commonly used to supplement breeding bird density in the development of core areas (e.g. Hagen 2011).

Considering SD's sage-grouse distribution is limited and on the edge of the species range, we identified a liberal area for inclusion in our core areas. We selected all leks (including most leks within 4 miles (6.4 km) of SD border in other states) which have had at least 2 males for one of the last five years and buffered them at a distance of 4 mi (6.4 km). We did not use the traditional definition of an active lek (at least two males for two of the last five years) because not all leks are counted annually. This buffer distance is estimated to encompass >90% of sage-grouse nests (Kaczor 2008). Because sage-grouse in SD do not exhibit long migrations, we used all bird locations from Swanson (2009) to identify high use areas and important connectivity corridors. Most of these locations were from Butte County. The final map was developed using a combination of lek buffers, high use areas, connectivity corridors and wildlife biologists' opinion, including collaboration among bordering states and the Bureau of Land Management (BLM) (Figure 5).

South Dakota's sage-grouse core area encompasses 982,834 surface acres (3,977 km<sup>2</sup>), most (76%) of which is privately owned (Table 1). Nearly all of the publicly owned surface acres are owned by SD Office of School and Public Lands (SPL) or the BLM (Table 1). The SD GFP and United States Forest Service (USFS) have minimal surface ownership of the core area. The juxtaposition of surface ownership is a patchwork of ownership entities (Figure 6).



Figure 5. South Dakota sage-grouse leks and sage-grouse locations (Swanson 2009) used in development of sage-grouse core areas.



Figure 6. South Dakota sage-grouse core areas and surface ownership. Areas in white or pink are private lands.

	Acres	% of Total
State		
School and Public Lands	126,347	12.86%
Game, Fish and Parks	408	0.04%
Total	126,755	12.90%
Federal		
Bureau of Land Management	116,354	11.84%
Forest Service	1,383	0.14%
Total	117,737	11.98%
Private		
Total	738,342	75.12%
Grand Total	982,834	

Table 1. South Dakota sage-grouse core area surface ownership acreage.

#### HARVEST STRATEGY AND TRENDS

Range-wide, sage-grouse have been hunted throughout recorded history, but harvest strategy and the understanding of the effect of harvest on populations has changed substantially during the past century. Excessive and under-regulated hunting in the late 1800s and early 1900s in combination with other factors obliterated sage-grouse populations (Patterson 1952). The crash in sage-grouse populations prompted many states to prohibit hunting until populations rebounded. Once populations rebounded, liberal hunting regulations were in place during much of the mid and late 20<sup>th</sup> century. Hunting seasons were crafted with the notion that hunting mortality was compensatory to natural mortality. This strategy assumes many young are produced, but over-winter survival is low, thus fall harvest has minimal influence on the next years breeding population (e.g. ring-necked pheasant, *Phasianus colchicus*).

Emerging research during the 1980s and 1990s suggested that the sage-grouse life history strategy of high annual survival (especially during winter) and relatively low reproductive output was different than many other upland game birds and thus required different harvest management. Throughout the 1990s many states shifted hunting seasons to encourage more restrictive harvest of sage-grouse. Although biologists now recognize that sage-grouse harvest must be highly regulated to be sustainable, an appropriate harvest rate has not been determined. Sustainable harvest rates of 5-10% of fall populations have been suggested (Reviewed in Reese and Connelly 2011), but regulations should be tailored for specific populations and circumstances.

In SD, early hunting records are sparse; however it is thought that high harvest in the early 1900's was a factor that led to the rapid decline of sage-grouse (Reviewed in Smith et al. 2004). Department records indicate that the sage-grouse season reopened in 1955 for the first time since 1935 and approximately 600 birds were harvested. During the 1955 season, sage-grouse numbers were fairly abundant, as hunter interviews revealed that most hunters bagged their birds

in less than one hour (Podoll 1957). Although abundant, the number of birds harvested was still quite low because of local opposition to the season.

From 1956-1999, the sage-grouse hunting season was intermittently closed (Table 2). From 2000 - 2012, an average of 33 hunters harvested an average of 16 sage-grouse annually. The 2000 - 2012 sage-grouse hunting season was very restrictive. Sage-grouse hunting was limited to two days in late September (Wednesday and Thursday), with a one bird season limit per hunter. Sage-grouse hunting was only open on public lands (BLM, USFS, SPL, and private land leased by SD GFP for public hunting as Walk-In Area) in Harding County and west of US Highway 85 in Butte County. Hunters were interviewed in the field to collect age and sex information from harvested birds. The season was closed in 2013 because the number of males counted on priority leks dipped below 100, the threshold identified to have a season in the previous management plan. Since 1990, the SD sage-grouse population index has risen and fallen prior to and after the restrictive hunting season was resumed in 2000 (Figure 3). This suggests the observed harvest under the 2000 - 2012 restrictive season structure alone had a negligible effect on population trends.

Given the difficulty to generate accurate sage-grouse population estimates (Anderson 2001, Baumgardt 2011), setting season structures to achieve specific harvest rates can be challenging. Reese and Connelly (2011) provide useful advice and state "A conservative, yet data-centered, approach to harvest may be warranted given the results of recent studies and the continuing concerns over population and habitat trends of greater sage-grouse." Although concern over harvest is warranted, no study has identified harvest as a primary cause of population decline while many studies have linked habitat loss and degradation to population declines (Reese and Connelly 2011). Recently however, Gibson et al. (2013) found that harvest mortality was additive to natural mortality in an isolated sage-grouse population subject to conservative hunting seasons in California. In Gibson et al.'s study, total sage-grouse harvest explained substantial variation in inter-annual population change suggesting additive hunting mortality resulted in a population decline. Results from Connelly et al. (2003) also suggest hunting mortality is additive in sage-grouse.

The plan will use a science-based adaptive harvest strategy for future hunting season recommendations. The total males counted population index from the 21 priority leks in Butte and Harding counties and total males counted on all leks in Butte and Harding counties will be the primary source of data to base hunting season recommendations. It is unlikely that the population would reach a high enough level to warrant a liberal hunting season because SD's fringe habitat is inherently marginal. Population indices will be used to determine the threshold for when a conservative hunting season will be recommended (Table 3). The threshold selected is based on deviance from long term average lek counts, expert opinion, past input from the public, landowners, and sage-grouse hunters. From 2000 - 2012, the number of males counted on priority leks dipped below 150 birds three times. However, this only occurred once when greater than 13 of the 21 priority leks were counted. In 2012, only 147 males were counted on all 21 priority leks. As recent as 2006 the number of males counted on priority leks nearly reached 500 birds. The threshold of 150 males on priority leks to recommend a season represents a low population level when compared to the last decade.

								Juveni	le/Adult				Males counted on
Year	Season Dates	County	් Adult	ੈ Juv	♀ Adult	♀ Juv	Male/ Female	Males	Females	Juv/Adult	# Hunters	Total Harvest	priority leks in Butte and Harding counties (leks counted)
1955 <sup>ab</sup>	Sept. 17-18	Harding & Butte	10	10	21	18	0.51	1.00	0.86	2.93	NA	600	
1956-58 <sup>c</sup>	Season Closed												
1959-61 <sup>c</sup>	<sup>2</sup> Unknown Unknown No Harvest Data												
1962-68 <sup>c</sup>	3 <sup>c</sup> Season Closed												
1969 <sup>c</sup>	Aug. 30-Sept. 5 Harding & No Harvest Data												
1970-72 <sup>c</sup>					Listed as	s a Seaso	n in Hunting	g Handbook	- No Harve	st Data			
1973 <sup>c</sup>	Aug. 25-31	Harding & Butte	NA	NA	NA	NA	0.59	NA	NA	1.01	80	271	
1974	7-Day Season	Harding & Butte	16	7	28	11	0.59	0.44	0.39	0.41	29	37	
1975	5-Day Season	Harding & Butte	5	1	10	4	0.43	0.20	0.40	0.33	28	20	
1976-77 <sup>c</sup>							Seaso	on Closed					
1978 <sup>c</sup>	Sept. 1-7	Harding & pt. Butte					No Ha	rvest Data					
1979 <sup>c</sup>	Sept. 4-6	Harding & Butte	NA	NA	NA	NA	NA	NA	NA	1.75	27	13	
1980 <sup>c</sup>	Sept. 2-4	Harding & Butte					No Ha	rvest Data					
1981-1999		1				1	Seaso	on Closed		1			
2000 <sup>d</sup>	Sept. 20-21	Harding & Butte	6	10	1	7	2.00	1.67	7.00	2.43	28	24	174 (10)
2001 <sup>d</sup>	Sept. 26-27	Harding & Butte	5	2	2	3	1.40	0.40	1.50	0.71	27	12	174 (13)
2002 <sup>d</sup>	Sept. 25-26	Harding & Butte	5	5	3	3	1.67	1.00	1.00	1.00	32	16	148 (12)
2003 <sup>d</sup>	Sept. 24-25	Harding & Butte	6	1	1	4	1.40	0.17	4.00	0.71	36	12	129 (13)
2004 <sup>d</sup>	Sept. 22-23	Harding & Butte	8	5	0	12	1.08	0.63	0.00	2.13	53	25	227 (13)
2005 <sup>d</sup>	Sept. 28-29	Harding & Butte	8	6	2	10	1.17	0.75	5.00	1.60	40	26	447 (21)
2006 <sup>d</sup>	Sept. 27-28	Harding & Butte	2	7	2	4	1.50	3.50	2.00	2.75	46	15	499 (21)
2007 <sup>d</sup>	Sept. 26-27	Harding & Butte	3	5	0	2	4.00	1.67	0.00	2.33	25	10	488 (20)
2008 <sup>de</sup>	Sept. 24-25	Harding & Butte	6	3	3	5	1.13	0.50	1.67	0.89	24	17	320 (21)
2009 <sup>de</sup>	Sept. 30-Oct. 1	Harding & Butte	0	2	2	3	0.40	-	1.50	2.50	20	7	245 (20)
2010 <sup>de</sup>	Sept. 29-30	Harding & Butte	6	1	5	0	1.40	0.17	0.00	0.09	26	12	185 (18)
2011 <sup>de</sup>	Sept. 28-29	Harding & Butte	3	3	3	2	1.20	1.00	0.67	0.83	27	11	236 (21)
2012 <sup>de</sup>	Sept. 26-27	Harding & Butte	3	0	6	0	0.50	-	-	0.00	35	9	147 (21)
2013	3 Season Closed								90 (21)				
2014	1						Seaso	on Closed					67 (21)

Table 2. South Dakota sage-grouse hunting season records 1955 – 2014.

a. 1955 was first season since 1935 b. based on W-17-R-11 Job Completion Report. Harvest was estimated from questionaires. Sex and age data based on field checks c. Information limited from 1956-1980; data sources (SD GFP P-R Project W-95-R-Jobs 1-8; Jerry Kobriger & George Vandel, pers. comm.) d. Season open only on public lands and walk-in areas in Harding County and Butte County west of U.S. Hwy. 85. e. In 2008, volunteer check stations at designated locations replaced field checks to determine hunter harvest and obtain biological information.

Table 3. Sage-grouse season recommendation guidelines for South Dakota 2014 – 2018.

Population Inices	Hunting Season Recommendation
< 150 males counted on priority leks AND < 250 males counted on all leks	No Hunting Season
$\ge$ 150 males counted on priority leks OR $\ge$ 250 males counted on all leks	2-day season, public land only in Harding County and Butte County west of US HWY 85, limit 1 sage-grouse per hunter per season
Sage-grouse listed as threatened or endangered under the Endangered Species Act	No Hunting Season

#### SAGE-GROUSE RESEARCH IN SOUTH DAKOTA

Smith (2003) evaluated landscape-level landuse surrounding sage-grouse leks using 2.5 mi (4 km) buffers in North and South Dakota. No difference in the percentage of cultivated lands was detected between active and inactive leks or between active leks and random sites in SD. However, no active leks were found in northeastern Harding County or southeastern Butte County, areas of which have higher cultivation than the rest of the counties. The lack of consistent historical records of lek locations may have prevented the ability to link cultivation to lek abandonment in this study.

Kaczor (2008) studied the nesting and brood-rearing ecology of sage-grouse during 2006 and 2007. Nest initiation was 96% with nest success estimated at 46%. Sixty-eight percent of nests were within 1.9 mi (3 km) of an active lek and 97% were within 4.3 mi (7 km). Hens selected nest sites with higher sagebrush cover and visual obstruction than what was available at random sites. Grass height at the nest bowl was a strong positive predictor of nest success. Overall nest success was 45.6% with predation being the primary cause of nest failure. Documented nest predators included red fox (Vulpes vulpes), Badger (Taxida taxus), Coyotes (Canis latrans), and unknown avian. Red fox were the primary nest predator, destroying 34% of all nests compared to only 7% by coyotes. Survival of chicks to 3 weeks of age was 52%. Survival of chicks to 7 weeks of age varied by year and was 31 - 43%. Hens with broods selected areas of higher visual obstruction, bluegrass cover, sagebrush cover and sagebrush density than what was available at random. Documented causes of chick mortality included WNV infections and predation by red foxes, coyotes, bobcats (Lynx rufus), long-tailed weasels (Mustella frenata), and red-tailed hawks (Buteo jamaicensis). West Nile Virus was detected in 35% of samples submitted from dead chicks. Considering many samples were inconclusive due to environmental exposure, up to 60 – 70% of chick mortalities could have been attributed to WNV during 2006 and 2007. Results from this study suggest preservation of sagebrush cover and conservative utilization of rangeland will be important in providing high quality nesting and brood-rearing habitat for sagegrouse. Specifically, range management practices which produce maximum grass heights of  $\geq$ 10.2 in (26 cm) would provide acceptable nesting habitat.

Swanson (2009) investigated factors that influenced survival, brood breakup, seasonal movements, and winter habitat use of sage-grouse during 2006 – 2008. Swanson's research indicated that adult and juvenile annual survival was relatively high (35% to 73%), except during the late-brood rearing season (<50%) (16 July- 31 October). Low recruitment, possibly caused by WNV was cited as a possible limitation to the sustainability of the low density sage-grouse

population. The median date of brood breakup was observed around the 4<sup>th</sup> of October when the chicks were near a median age of 134 days old. Sage-grouse displayed a moderate level of migration, with more pronounced movements occurring in spring and more subtle movements in summer and winter. Most sage-grouse were considered non-migratory. Winter habitat use in the region demonstrated that 15% sagebrush canopy cover and 7.9 in (20 cm) sagebrush height met their winter habitat requirements during winters with below normal snowfall. Swanson (2009) recommended that critical winter habitat areas be identified and management of the sagebrush community structure be implemented.

The SD GFP will be funding additional sage-grouse research through South Dakota State University beginning in spring 2016. The research will be similar to Kaczor (2008), but will be conducted in Harding County and include more intense monitoring of hens and nests. Hen sagegrouse will be captured and fitted with radio collars, then tracked throughout the nesting and brood-rearing season. Hens will be tracked daily with the intent of determining cause-specific mortality including loss from WNV. Cameras will be placed at each nest to document causespecific nest failure. Results of this study will further our understanding of survival and reproduction of sage-grouse as well as help refine the core area map within Harding County.

## HABITAT TRENDS

At one time it was estimated that sagebrush occupied a region of about 243,000 mi<sup>2</sup> (630,000 km<sup>2</sup>); however over one-third of sagebrush habitat has been destroyed or otherwise drastically altered over the past 150 years (Tweit 2000). Knick (2011) estimated current sage-brush habitat to be the major land cover on 187,940 mi<sup>2</sup> (486,770 km<sup>2</sup>) within a designated sage-grouse conservation area (SGCA; 31 mi (50 km) buffer of Schroeder et al. (2004) pre-settlement distribution). Range-wide, sagebrush communities have been altered from pre-settlement condition by many factors at multiple spatial scales.

Range-wide, conversion of sagebrush to cropland was the primary cause of direct loss of sagebrush habitat (Knick et al. 2011). The conversion of sage-steppe to agriculture has been most severe in the western portion of the sage-grouse range (Knick et al. 2011). Most of the conversion occurred in the early 1900s, although some conversion still occurs today (reviewed in Knick et al. 2011). An estimated 11% of the range-wide pre-settlement sagebrush acreage has been converted to cropland (Knick et al. 2011). Only 0.27% of the SD sage-grouse core area is classified as cropland by the 2013 Cropland Data Layer (National Agricultural Statistics Service 2013). In SD, it appears that direct loss of sagebrush through conversion to agricultural land has been negligible for the past four decades. A study evaluating sage-grouse in northwestern SD determined that the percentage of tilled ground within 2.5 mi (4 km) of active leks was no different in 1999-2000 compared to 1972-1976, nor was there a difference between the percentage of tilled ground near active and non-active leks for the same time periods (Smith 2003, 2005).

Sagebrush has also been reduced by herbicide, plowing, burning, and direct removal from grazing lands to increase forage production for livestock. Between 77,000 mi<sup>2</sup> (200,000 km<sup>2</sup>) and 93,000 mi<sup>2</sup> (40,000 km<sup>2</sup>) were treated during a 30-year period starting in the 1940s (Schneegas 1967). Other studies estimate that 10% of sagebrush acreage was treated by the 1970s (Pechanec et al. 1965, Vale 1974,). Between 1940 and 1994, 70,000 mi<sup>2</sup> (180,000 km<sup>2</sup>) of

sagebrush was treated on BLM lands alone (Miller and Eddleman 2001). It is unknown how much of the pre-settlement sage-brush in SD was impacted by herbicides, plowing, burning, or direct removal. The total acreage of sage-brush within the sage-grouse distribution in SD is also unknown. However, we have no evidence that these destructive activities are occurring at a meaningful level in SD. A recent sagebrush mapping effort of portions of Butte and Harding Counties has mapped occurrence and density of sagebrush habitat on some public lands (Wright and Wegner 2007). This inventory identified important sage-grouse habitat as well as areas where sage-brush habitat restoration opportunities exist.

In addition to obvious direct losses of sage-steppe habitat, the cumulative effects of human actions on the landscape have influenced the ecological function of much of the remaining sage steppe habitat available to sage-grouse. For instance, although roads and power lines may physically occupy a small area, they may influence ecological function at large scales (e.g. decline in nest and brood survival due to increase in predators benefiting from human-altered landscape). It is estimated that 40% of the landscape within the current sage-grouse range is influenced by paved roads alone (Knick et al. 2011). Approximately half of the SGCA is influenced by major power lines (Knick et al. 2011). An evaluation of the human footprint intensity within the current sage-grouse range indicated over half of the landscape is classified as having an intermediate or high-intensity human footprint (Leu and Hanser 2011). Even noise associated with energy development has impacted sage-grouse behavior (Blickley and Patricelli 2012, Blickley et al. 2012), and populations (Holloran 2005), although the proportion of the landscape within the SGCA that is influenced by noise is unknown.

Exotic annual grasses, increased fire frequency, and overgrazing are inter-related threats that have reduced the value of sage-steppe as sage-grouse habitat in portions of their range, primarily outside of SD. Overgrazing is the continued heavy grazing which exceeds the recovery capacity of the plant community and creates a deteriorated range (Society for Range Management 1998). Downy brome (*Bromus tectorum*) and Japanese brome (*B. japonicus*), invasive annual grasses, have invaded sage-steppe primarily throughout the Intermountain West. Because these invasive grasses mature and dry up by late spring, they produce fuel for fires which can destroy sagebrush which is not well adapted to frequent fire. Overgrazing has helped the spread of these undesirable annual grasses and the subsequent change in fire regime (Young et al. 1976). Overgrazing of herbaceous resources can also reduce understory concealment cover which can reduce nest survival (Kaczor 2008). We do not consider overgrazing, invasion of cheatgrass, or fire as a widespread threat to sage-grouse habitat in SD.

## PRIORITY ISSUES, CHALLENGES, AND OPPORTUNITIES IN SOUTH DAKOTA

The impending Endangered Species Act listing decision of greater sage-grouse in 2015 will closely evaluate how identified threats in the United States Fish and Wildlife Services' Conservation Objectives Team (COT) report (USFWS 2013) are addressed by state-level management plans. Threats to sage-grouse listed as present and widespread in the Dakotas' population include isolated/small population size, fire, energy development, mining, and infrastructure. Threats identified as present but localized in the Dakotas' population included sagebrush elimination, agricultural conversion, weeds/annual grasses, and overgrazing. The COT report also suggests that local conservation plans use local data on threats when considering management strategies.

The loss and degradation of sage-brush habitat that has historically plagued sage-grouse populations range-wide will continue to be the main threat to sage-grouse populations in the future. Fortunately, direct habitat loss has been localized in SD in recent years. Although habitat quantity is relatively stable, opportunities still exist to address specific threats to sage-grouse and sagebrush habitat. Sage-grouse are sensitive to subtle changes in habitat quality and quantity, thus preservation and management of existing habitat is critical.

Livestock grazing is the most common use of sage-steppe lands in SD. It has been demonstrated throughout the sage-grouse range that proper grazing management has improved sage-steppe habitat, enhancing both nesting and brood-rearing cover for sage grouse. Where grazing is improperly managed, degradation of sage-steppe habitat can occur, resulting in decreased concealment due to fewer grasses and forbs, encourage the spread of exotic annual grasses, and increase fire frequency. Although overgrazing can degrade sage-steppe rangeland, properly applied grazing management is essential to maintain diverse sage, grass, and forb communities which are necessary to support annual life cycle needs of sage-grouse. The presence of livestock has also been found to increase sage-grouse nest survival (Foster et al. 2014). Although difficult to quantify, rangeland condition within the sage-grouse range of SD is thought to be in good condition. On BLM lands, over 90% of allotments are meeting rangeland ecological standards (BLM 2014). Conservation actions aimed at enhancing already sound grazing management and elevating those which could be bolstered will greatly benefit sage-grouse and their habitats in SD. Ranching activities aimed at achieving long term sustained rangeland production is beneficial to livestock production and maintenance of stage-steppe habitat for sage-grouse.

In addition to property damage and loss of livestock forage, wildfires can result in long term loss of sage-steppe habitat. Prevention of and prompt response to wildfires is within the best interest of property owners and residents and is necessary to protect sage-steppe habitat. The SD GFP has addressed the threat of wildfire primarily during the firearm antelope season when fire conditions can be favorable and hunter activity can increase the threat of wildfire ignition. When wildfire conditions are favorable during the firearm antelope season, the SD GFP has conducted aerial reconnaissance in areas of high hunter density so wildfires could be quickly located and addressed. The SD GFP has also mobilized additional firefighting equipment including tanker aircraft to high risk areas. Press releases have also been used to make hunters and other members of the public aware of elevated wildfire risk situations and ways to prevent wildfires. The SD GFP will continue to take these actions in the future.

Across its range, the discussion of energy development and the impacts on sage grouse habitat and populations has expanded and intensified. Within SD's sage-grouse range, oil and gas development has been limited (Figures 7, 8, and 9). However, with new technologies and soaring demand for energy, increased exploration and development are possible. Currently, there are only 16 proposed or approved oil/gas drilling permits (SD DENR 2014). Drilling permits are valid for one year and not all permitted wells are drilled (SD DENR 2014). There is also localized potential for mining, primarily for bentonite. Within core areas, about 60% of mineral rights are publicly owned (Figure 10, Table 4). The growing popularity and expansion of wind power and associated infrastructure is also a concern, although most wind power development has occurred in the eastern half of the state. Within core areas, 76% of the landscape is categorized as having good to excellent wind power potential (Figure 11). Habitat fragmentation associated with oil, gas, and wind energy development due to construction of roads, power lines, and other associated infrastructure will have the largest effect on sage-grouse habitat and populations. Sage-grouse have been found to avoid infrastructure related to energy development, and exhibit reduced survival and reproduction in highly developed landscapes (Reviewed in Naugle et al. 2011). The location of these elements, especially those in close proximity to active leks, could also lead to lek abandonment or displacement from human disturbance (e.g. vehicle traffic) or a shift in predator communities (e.g. raptor perch sites).

It will become increasingly important to collaborate with energy developers and other stakeholders to encourage siting of energy infrastructure that minimizes threats to sage-grouse and sage brush habitat. Currently, the SD GFP is peripherally involved in the mineral exploration, extraction, and reclamation process by codified law 45-6-69 (notification of intent of operation at new mine site by operator), 45-6B-11 (may provide comment to DENR on reclamation plans), 45-6C-10 (may review and suggest restrictions to exploration operations that may impact riparian habitat or threatened or endangered species), and 45-6D-13 (may review and suggest restrictions to uranium exploration operations that may impact riparian habitat or threatened or endangered species (http://legis.sd.gov/Statutes/Codified\_Laws/default.aspx ). There are no established procedures for involvement in oil and gas or wind energy development. There is opportunity to collaborate with SPL and the SD Department of Environment and Natural Resources (SD DENR) to develop standardized methods for review of new applications for oil and gas leases and drilling permits within core areas which would assure sage-grouse habitat is considered when issuing permits and leases. The SD GFP will need to communicate and coordinate with the South Dakota Public Utilities Commission (SD PUC) related to wind energy facilities. There is potential for energy development to be compatible with sage-grouse conservation, but collaboration and well-designed planning efforts would be necessary.

In portions of their range, fence collisions are considered a substantial mortality factor for sagegrouse (Stevens 2011). Probability of fence collisions by sage-grouse during the breeding season has been found to be most influenced by proximity of a fence to a lek and landscape ruggedness (Stevens et al. in press). Marking of fences reduces risk of collision. Of 135 sage-grouse deaths recorded in the Dakotas by Swanson (2009), none were confirmed as fence collisions.

The arrival and rapid spread of the WNV since 1999 represents yet another threat to sage-grouse populations. WNV is a mosquito-borne flavivirus that predominately exists in a mosquito-bird-mosquito infection cycle. Once infected, sage-grouse exhibit very low survival rates and most die within 6-8 days of infection. Sage-grouse show very little resistance to WNV with limited potential to increase resistance over time (Walker and Naugle 2011). WNV outbreaks in 2006 and 2007 resulted in high sage-grouse mortality rates in SD (Kaczor 2008). Above normal July and August temperatures appear to contribute to WNV outbreaks, likely due to increased mosquito larval growth and adult activity, as well as increased virus replication rates within the host mosquito. Declines in sage-grouse abundance since 2007 as measured by spring lek counts may be partially explained by the WNV outbreaks of 2006 and 2007. Lek counts in adjacent Carter County Montana also declined sharply since a suspected WNV outbreak in 2007 (Foster et al. 2014). It is unknown if subsequent outbreaks of WNV have occurred since 2007, but a suspected outbreak did occur across the border in MT in 2010 (Foster et al. 2014). Additionally,

researchers conducting raptor research in Harding County documented raptor mortalities with symptoms consistent with WNV in 2013 and 2014 (Personal communication, Dr. Troy Grovenburg).

Predation was not listed as a listing factor for the warranted but precluded status of the sagegrouse under the Endangered Species Act, nor was it listed as a threat in the COT report. However, predation is the primary cause of adult and chick mortality and nest failure. Predation is a natural component of sage-grouse ecology and typically does not influence long term population trends when adequate habitat is available. Sage-grouse populations are more likely to respond to artificial changes in predator abundance than naturally fluctuating predator populations. For example, several comments received from landowners during the public comment period of this management plan indicated sage-grouse populations were very high when broadband predator control substance such as sodium fluoroacetate (1080) were extensively used prior to 1972. They indicated sage-grouse populations declined in response to increasing predator abundance until the late 1990s when mange decimated predator populations and sage-grouse populations increased once again. Consistent predator abundance data is not available to investigate this relationship. It is possible that broadband predator control substances and mange could have artificially suppressed predator numbers to a level in which sage-grouse populations responded positively.

Although predation is the primary source of sage-grouse mortality and nest failure, we do not recommend predator control for several reasons. Results from Kaczor (2008) and Swanson (2009) indicate population vital rates likely would have been adequate for a stable population without the high mortality experienced during late summer and early fall due to suspected WNV outbreaks. Raptors and mammals caused 42 and 58% of known predation mortalities. Raptors are protected under the 1918 Migratory Bird Treaty Act and eagles are further protected under the 1940 Bald and Golden Eagle Protection Act. The SD GFP, in cooperation with USDA's Animal and Plant Health Inspection Service does conduct predator control primarily on covotes to protect livestock. From 2010 – 2013, approximately 200 – 400 coyotes were removed annually in Butte and Harding counties. Prior to 2010, county-level data is not available. Local predator control districts also remove predators (Figure 12). It is unknown if these efforts have an impact on the sage-grouse population, but no obvious correlation with lek count data exist. However, intense coyote control could allow for an increase in red fox abundance which are more likely to prey on sage-grouse hens and nests (Mezquida et al. 2006, Levi and Wilmers 2012). Predator control is only effective if all predators are controlled which is expensive and requires intense effort. Previous broadband predator control substances such as sodium fluoroacetate (1080), which are now banned for general use, may have controlled mammalian predators to a degree at which sage-grouse populations would benefit. We recommend managing habitat for the benefit of sage-grouse which will have long term and large scale benefits for survival and reproduction of sage-grouse.

Augmentation, or release of translocated sage-grouse, has been used with success to increase sage-grouse population size, particularly for small and isolated populations. Releases conducted in the spring near lek sites in areas where physical barriers (e.g. mountain range) prevent large outward movements have been most successful (e.g. Duvuvuei 2013). It is unknown whether augmentations could be used successfully in SD. South Dakota's sage-grouse range lacks a

physical barrier with populations to the west which could allow released sage-grouse to disperse over long distances, thus not benefiting the target area. Furthermore, without a long-term solution to address high sage-grouse mortality caused by WNV, augmentation would not be an effective recovery tool.

Issues and challenges facing sage-grouse and sagebrush habitat represent conservation opportunities. In 2010, the United States Department of Agriculture (USDA) launched a new effort to sustain working ranches and conserve greater sage-grouse populations. Known as the Sage-grouse Initiative, the cooperative effort between the USDA's Natural Resources Conservation Service (NRCS), Pheasants Forever, and the SD GFP has established a Farm Bill biologist/rangeland specialist position in the Belle Fourche NRCS field office. The biologist will have the unique opportunity to encourage habitat improvements for sage-grouse by utilizing federal conservation funds such as the Environment Qualities Incentives Program (EQIP). The SD GFP has worked closely with the NRCS to ensure funds distributed through EQIP for sagegrouse conservation will address specific habitat needs. SD GFP private lands biologists will also continue to administer and improve upon private lands habitat programs that improve or establish habitat for sage-grouse. Because a considerable amount of the land and subsurface mineral rights in SD's sage-grouse range are owned by the BLM, continued collaboration, especially during the ongoing resource management plan revisions will be crucial. Continued and elevated collaboration with SPL and SPL lessees could result in improved management of SPL-owned lands in the sage-grouse range of SD.

Multiple sage-grouse management resources exist with no reference superseding another as science and information continually evolve. As such, it is recommended that components are used from the Sage-grouse National Technical Team (NTT) habitat-related conservation measures (Sage-grouse National Technical Team 2011), the COT conservation measures (USFWS 2013), and the Range-wide Interagency Sage-grouse Conservation Team (RISCT) Near-term Greater Sage-grouse Conservation Action Plan conservation actions (Range-wide Interagency sage-grouse conservation. These documents will be used to guide voluntary, incentive-based, and policy-related habitat management within sage-grouse core areas where appropriate and practical.

Sage-grouse local working groups which include a partnership among private landowners, wildlife biologists, policy makers, and other stakeholders with a common goal of conserving sage-grouse and their habitats have been successful in many western states. The first meeting of the SD sage-grouse local working group occurred in September 2013. There is an opportunity to expand and strengthen the working group to include more stakeholders, especially private landowners.

There is an opportunity to continue the tradition of sage-grouse hunting by tailoring regulations in response to the annual population status. A conservative and science-based approach to harvest management can balance hunting opportunity with population sustainability. A specific adaptive harvest strategy is outlined in detail in this management plan. Finally, outreach and education is crucial to assure all stakeholders are aware and informed of issues facing sagegrouse conservation.



Figure 7. Producing oil wells in South Dakota 1954 – 2013 (SD DENR 2014). In 2013, 156 of the producing oil wells were in Harding County.



Figure 8. Producing gas wells in South Dakota 1979 – 2013 (SD DENR 2014). In 2013, all producing gas wells in South Dakota were in Harding County.



Figure 9. Relation of producing oil and gas wells to sage-grouse core areas in South Dakota.



Figure 10. Subsurface mineral ownership in relation to sage-grouse core areas in northwestern South Dakota. Only state-owned mineral rights in Butte and Harding counties are shown. All areas in white indicate privately-owned subsurface mineral rights. State-owned mineral rights were manually digitized by the South Dakota Department of Game, Fish and Parks from legal descriptions provided by the South Dakota Office of School and Public Lands. Federal mineral rights boundaries were provided by Bureau of Land Management Montana State Office.

Table 4. Subsurface mineral ownership acreage in South Dakota sage-grouse core areas.

	Acres	% of Total	
State			
Leased	101,254	10.30%	
Unleased	83,347	8.48%	
Total	184,601	18.78%	
<b>Federal</b> Total	414,452	42.17%	
<b>Private</b> Total	383,781	39.05%	
Grand Total	982,834		



Figure 11. Wind power classification in relation to South Dakota sage-grouse core areas (National Renewable Energy Laboratory 2012).



Figure 12. Comparison of number of coyotes and red fox removed by aerial gunning by the Multi-County Predator Control District in Lawrence, Butte, Harding, and Meade counties and male sage-grouse per lek counted 1990 – 2013. The Multi-County Predator Control District indicates that a vast majority of the animals taken were in Butte and Harding counties and that red fox records from the early 1990s may have included non-aerial removal efforts and may have included pups.

#### GOAL, OBJECTIVES AND STRATEGIES

#### **GUIDANCE**

Several recent range-wide sage-grouse planning documents were used to guide the development of this state-specific management plan. Implementation of this state-specific plan will assure range-wide planning and conservation efforts are coordinated. Specifically, the RISCT Nearterm Greater Sage-grouse Conservation Action Plan, the NTT Report on National Greater Sage-Grouse Conservation Measures, the Sage-Grouse COT Sage-grouse Conservation Objectives Report, the Western Association of Fish and Wildlife Agencies (WAFWA) Greater Sage-grouse Comprehensive Conservation Strategy, and the United States Fish and Wildlife Services Listing Decision (USFWS 2010) were used to develop objectives and strategies.

#### GOAL

Maintain a sustainable sage-grouse population primarily by protecting, enhancing, and establishing sage/steppe habitat.

**OBJECTIVE 1:** Maintain or increase/improve the existing status and range of sage/steppe habitat in SD.

## STRATEGIES

- 1.1 Provide financial and technical assistance through the SD GFP private lands habitat program for sage/steppe habitat enhancement or establishment.
  - 1.1a By the end of 2014, develop a brochure which outlines specifically how the SD GFP private lands habitat program can be used to establish or enhance sage-grouse habitat on private and select public lands.
- 1.2 Continually use results from the recent sagebrush mapping project (Wright and Wegner 2007) to identify and target potential areas for sagebrush restoration.
  - 1.2a Continually seek out funding sources to expand the sagebrush mapping project (Wright and Wegner 2007) to all land ownerships within the entire sage-grouse range in SD.
- 1.3 The SD GFP recommends the use of, or parts thereof, the WAFWA Greater Sage-grouse Comprehensive Conservation Strategy, the Sage-grouse NTT habitat-related conservation measures, the COT conservation measures, and the RISCT Near-term Greater Sagegrouse Conservation Action Plan conservation actions as they all provide sources of guidance. These documents will be used to guide voluntary, incentive-based, and policyrelated habitat management within sage-grouse core areas where appropriate and practical.
  - 1.3a Integrate conservation measures and actions from documents listed in Strategy 1.4 into SD GFP produced environmental review documents for proposed projects within sage-grouse core areas where SD GFP has the opportunity to provide a review.
  - 1.3b Use conservation measures and actions from the referenced documents in Strategy 1.4 to make recommendations to policy makers on regulatory mechanisms that could reduce negative impacts to sage-grouse habitat.
- 1.4 Continue to support the NRCS Sage-Grouse Initiative by collaborating with the development and annual review of threat checklists, approved practice lists ranking criteria, and constraints for implementing conservation practices for program applications.
- 1.5 Maintain existing partnership with NRCS and other conservation organizations such as Pheasants Forever to fund Farm Bill Biologist position in SD NRCS field offices focusing on the implementation of available practices in the Sage Grouse Initiative.

- 1.6 Using the Belle Fourche Farm Bill Biologist, offer to conduct rangeland assessments and write conservation plans for SPL and SPL lessees for SPL-owned lands within core areas.
  - 1.6a Encourage SPL and SPL Lessees to implement conservation plans developed under Strategy 1.7.
  - 1.6b Encourage SPL to inform lessees of programs available through the NRCS's Sage-Grouse Initiative.
- 1.7 Advocate for current and future USDA Farm Bill programs and policies in the Commodities, Conservation, Energy, and Crop Insurance titles that incentivize native grassland preservation, protection, and enhancement.
- 1.8 Advocate for land use policies and procedures, including local zoning and property tax assessment, which preserve and protect native grassland functions and values in a fair and equitable manner. Note, the South Dakota legislature created the Agricultural Land Assessment Implementation and Oversight Advisory Task Force to provide guidance to the Department of Revenue on the implementation of the productivity system of assessing agricultural land. The Task Force holds meetings during the legislature's interim calendar to review assessment information and make recommendations to the legislature for potential revisions to the productivity system.
- 1.9 Use recent research in SD and other published literature to guide habitat management of SD GFP owned land within the sage-grouse range.
- 1.10 Annually monitor oil, gas, and other mineral development and status (leased vs. unleased) of mineral activities within sage-grouse core areas.
- 1.11 By January 2015, establish a memorandum of understanding with SPL to standardize a procedure for SD GFP to review new applications for oil and gas leases for SPL-owned mineral rights within sage-grouse core areas.
- 1.12 By January 2015, utilize an agreed upon process whereby the SD DENR notifies the SD GFP of new applications for oil and gas drilling permits and provides GFP the opportunity to share with and recommend management strategies to permit applicants.
- 1.13 By January 2015, establish an internal process to evaluate and provide management recommendations on wind energy projects. In South Dakota, wind farm projects greater than 100 megawatts require a permit issued by the SD PUC per SDCL 49-41B (including a terrestrial ecosystem evaluation; administrative rule 20:10:22:16). Projects less than 100 megawatts do not require a permit but are submitted to the PUC for informal purposes (SDCL 49-41B-25.1).
- 1.14 Implement measures to prevent destructive wildfires within the occupied sage-grouse range during the firearm antelope hunting season when fire danger is high. Measures may include aerial monitoring to quickly identify and respond to wildfires and

mobilization of firefighting equipment including air tankers to increase firefighting readiness. Press releases will also be used to inform hunters and members of the public of elevated fire risk situations and ways to prevent wildfires.

**OBJECTIVE 2**: Annually monitor sage-grouse population status and distribution.

## STRATEGIES

- 2.1 Annually conduct lek counts on "priority leks" using standard protocol. Priority leks are a selected subset of leks which are counted annually and used to determine changes in population status.
- 2. 2 Survey historic, recently inactive, and non-priority leks every 2-4 years to document their status.
- 2.3 Use aircraft to search for new leks or to aid in the implementation of Strategy 2.2.
- 2.4 By July 2015, develop an annual survey to be sent to all producers within the SD sagegrouse range which will gather information related to local factors which could influence sage-grouse populations or habitat. The survey will also gather information related to potential lek locations unknown to the SD GFP.
- **OBJECTIVE 3:** Use results from lek counts and inference from past hunting seasons to guide recommendations for the annual hunting season.

## STRATEGIES

- 3.1 Recommend a hunting season based on season recommendation matrix in Table 3.
- 3.2 Monitor annual sage-grouse harvest via hunter check stations and field interviews.
  - 3.2a By the end of 2015, explore the feasibility of requiring a special permit to hunt sage-grouse so a more confident measure of the number of hunters and harvest can be attained.
- **OBJECTIVE 4.** Develop a public outreach and educational plan that informs the public, landowners, stakeholders, and wildlife/conservation agencies on sage grouse management and the issues of highest concern.

#### STRATEGIES

4.1 By the end of 2015 write and distribute an informational brochure for the public emphasizing sage grouse habitat requirements, management options, and greatest risks to future populations.

- 4.2 Provide timely information updates on sage-grouse and sagebrush habitat through popular articles found in the SD Conservation Digest, local newspapers, and other media.
- 4.3 By the end of 2015, translate scientific data and reports into public friendly brochures that can provide helpful and useful management options to landowners and agency personnel.
- 4.4 By the end of 2015, provide updated sage-grouse management information and issues of concern impacting populations on the SD GFP web page under the small game section.

**OBJECTIVE 5:** Support local, interstate and interagency sage-grouse research projects and collaborative conservation planning efforts.

## STRATEGIES

- 5.1 Continue to have the senior upland game biologist serve on the WAFWA Sage and Columbian Sharp-tailed Grouse Subcommittee and the Range-wide Interagency Sagegrouse Conservation Team and attend the SD sage-grouse local working group meetings.
- 5.2 Provide state-specific data (e.g. lek counts, harvest data, feathers for genetic analyses) for use in collaborative research or assessment projects.
- 5.3 Collaborate with the BLM on sage-grouse management, particularly during the development and revision of resource management plans, allotment management plans, and other resource use and management planning efforts conducted through BLM.
- 5.4 Participate in the BLM's National Sage-grouse Planning Strategy.
- 5.5 Annually develop and prioritize a list of state-specific research needs and apply for funding opportunities when available.
- 5.6 Continue to collaborate with WAFWA and the WGA on sage-grouse issues.

**OBJECTIVE 6**. Document disease outbreaks and develop management responses.

## STRATEGIES

- 6.1 Annually document reports of sage-grouse mortalities where disease may be the cause of death and when possible, test for WNV or other diseases.
- 6.2 Explore the development of a research project to determine the distribution, abundance, preferred breeding habitats, and preferred weather conditions for *Culex tarsalis* mosquitos in Butte and Harding counties.
- 6.3 Use results from research to develop management recommendations which could reduce *Culex tarsalis* mosquito abundance and subsequent WNV outbreaks.

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